Health, Education and Human Services Division

B-266012

September 15, 1995

The Honorable Bob Graham United States Senate

Dear Senator Graham:

Earlier this year, the Senate Labor and Human Resources Committee passed the Ryan White Comprehensive AIDS Resources Emergency (CARE) Reauthorization Act of 1995 (S. 641). The committee's proposed legislation would change the title I and II funding formulas so that funds would be distributed based on an estimate of the number of people living with acquired immunodeficiency syndrome (AIDS) and the cost of delivering services to these people. These changes would potentially affect the current distribution of funding to eligible metropolitan areas (EMA) and states.¹

Your office asked us to calculate EMA and state grants based on (1) the formulas found in S. 641 as of April 3, 1995, and (2) the same formulas without a cost factor—that is, based only on an estimate of the number of people living with AIDS. Accordingly, we have calculated these grants using data from the Centers for Disease Control and Prevention to estimate AIDS caseloads and data from the Health Care Financing Administration to estimate service costs. Enclosure 1 displays the results for title I, and enclosure 2 shows the results for title II.²

These results demonstrate the distribution of funding under the alternative formulas in the first and fifth years. In these calculations, we assume no growth in the title I and II appropriations. Also, the proposed S. 641 includes funding floors so that, relative to their grants

GAO/HEHS-95-256R Cost Factors in CARE Act Formulas

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¹"States" includes the 50 states, the District of Columbia, Puerto Rico, and the territories.

²The results for title I include seven metropolitan areas that are expected to be deemed new EMAs in fiscal year 1996.

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under the existing legislation, an EMA or state could lose no more than 2 percent in the first year and 7.5 percent by the fifth year.³ Hence, in our calculations, an EMA or state that reaches the funding floor under the proposed S. 641 will experience no additional funding loss under the formula that has no cost factor.

Results of Our Analysis

Relative to the proposed S. 641 formulas, a formula with no cost factor would increase title I funding in the first year for 30 EMAs and decrease funding for 10. Funding for nine of the EMAs would be unaffected because they would have reached the funding floor under S. 641. By the fifth year, funding would increase for 32 EMAs and decrease for 10 EMAs. Funding for seven EMAs would be unaffected. In both the first and fifth years, three Florida EMAs would experience a funding increase—Jacksonville (19.71 percent), Orlando (14.52 percent), and Tampa—St. Petersburg (16.89 percent). Funding for the Ft. Lauderdale and Miami EMAs would be unaffected by the formula change in either year. Funding for the West Palm Beach EMA would be unaffected in the first year and would increase by 3.77 percent in the fifth year.

Title II funding, without a cost factor, would increase for 15 states in the first year and decrease for 13 states. Funding would be unaffected for 26 states. These states' funding amounts would be unaffected because they had received a \$100,000 or \$250,000 minimum grant (for example, New Hampshire and North Dakota), reached the funding floor (for example, California and Colorado), or were held harmless from losing additional funds (for example, Georgia and Michigan). By the fifth year, title II funding would increase for 19 states and decrease for 17 states. Funding for 18 states would be unaffected. For the state of Florida, funding would be unaffected in

³To implement these floors, the amount of funds that a state may gain under S. 641 has been proportionally reduced. Hold harmless provisions have been applied, however, to prevent states that would otherwise be gaining funds from losing funds.

GAO/HEHS-95-256R Cost Factors in CARE Act Formulas

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the first year and would increase by 4.80 percent in the fifth year.

We hope this information proves useful to you. If you or your staff have any questions, please contact me on (202) 512-7119 or Jerry Fastrup, Assistant Director, on (202) 512-7211.

Sincerely yours,

William J. Scanlon Associate Director,

Health Financing Issues

Enclosures

(118119)

Enclosure 1 Ryan White CARE Act: Title I Funding Under Proposed S. 641 and a Caseload-Only Formula

	C. month	Description	Domest	Dennad	Demons	Cacaban bank	Dervent	Derment	Casaloadoniv	Parcent	Parcent
		S 641	chance	S 641	change	FY 1996	change	chance from	FY 2000	change	change from
FY 1996 FMA.	FY 95	FY 1996		FY 2000		aflocation	from current	proposed	allocation	from current	proposed
	allocation	allocation	-	allocation		•	law	S. 641		law	S. 641
Atlanta, GA	\$4,007,435	\$3,927,286	-2.00%	\$3,771,813	-5.88%	\$4,277,003	6.73%	8.90%	\$4,277,003	6.73%	13.39%
Austin, TX	\$1,085,663	\$1,190,849	8.69%	\$1,190,849	%69°6	\$1,394,660	28.46%	17.11%	\$1,394,660	28.46%	17.11%
Baltimore, MD	\$2,691,832	\$3,121,454	15.96%	\$3,121,454	15.96%	\$3,473,711	29.05%	11.29%	53,473,711	29.05%	11.29%
Bergen-Passaic, NJ	\$1,452,105	\$1,483,542	2.16%	\$1,483,542	2.16%	\$1,608,161	10.75%	8.40% 2000	\$1,608,161	10.75%	%04.8 %0%.0
Boston, MA	84,450,473	84,403,700	47.660	24,403,700 66,704,455	47.686	44,450,432	25.03%	7.00%	4 100 PK1	26.00%	700%
Cacago, 11	\$4,924,000 £3,385,351	43,184,424	200%	43,784,725	100. A	\$3,677,989	8 64%	10.86%	\$3.677.999	8.64%	14.62%
Denies, (A	\$1,669,174	1 888 286	13 10%	C1 888 286	13 10%	\$1,996,860	19.70%	5.75%	\$1,996,860	19.70%	5.75%
Definition of the second of th	£1 716 243	\$2 197 454	28.04%	\$2,197,454	28 04%	\$2,312,080	34.72%	5.22%	\$2,312,080	34.72%	5.22%
Dutchess County, NY	\$359,357	\$361,535	0.61%	\$361,535	0.61%	\$385,056	7.15%	6.51%	\$385,056	7.15%	6.51%
Fort aixierdale. F.	\$3,635,539	\$3.562.829	.2.00%	\$3,362,874	7.50%	\$3,562,829	-2.00%	0.00%	\$3,362,874	.7.50%	%00'0
Houston, TX	\$5,803,257	\$5,687,192	-2.00%	\$5,368,013	7.50%	\$5,921,010	2.03%	4.11%	\$5,921,010	2.03%	10.30%
Jacksonville, FL.	\$1,214,884	\$1,208,217	-0.55%	\$1,208,217	-0.55%	\$1,446,322	19.05%	19.71%	\$1,446,322	19.05%	19.71%
Jersey City, NJ	\$2,406,293	\$2,358,167	-2.00%	\$2,225,821	-7.50%	\$2,358,167	-2.00%	0.00%	\$2,225,821	.7.50%	00.0
Kansas City, MO	\$1,145,290	\$1,141,994	-0.29%	\$1,141,994	-0.29%	\$1,315,569	14.87%	15.20%	\$1,315,569	14.87%	15.20%
Los Angeles, CA	\$12,998,478	\$14,166,205	8.98%	\$14,166,205	8.08%	\$13,410,064	3.17%	-5.34%	\$13,410,064	3.17%	-5.34%
Mami, FL	\$8,079,775	\$7,918,180	-2.00%	57,473,792	-7.50%	57,918,180	2.00%	2000	50,473,792	%C:7-	%00.0
Nassau-Suffolk, NY	\$1,676,365	\$2,255,866	34.57%	\$2,255,866	34.57%	\$2,115,120	26.17%	0.24%	\$2,115,120	20.17%	%4%0
New Haven, CI	\$1,484,228	41,980,704	33.45%	\$1,980,704	33.43%	021,018,14	26.62%	4.00%	\$1,810,120 64 070 440	%60.07 1000	%00.5
New Orleans, LA	\$1,798,493	\$1,762,523	-2.00%	\$1,663,600	, '.30% , 608,	91,6/0/48	4.00%	0.1276	440000449	4.00%	12.43%
New York, IN	946,050,020	005,500,144	-6.00%	#70'000's##	-1.00.1- 1.00.1-	941,003,300	.6.6%	2000	44,800,024	%03.7.	%00.0
Sewart, 70	7/0/200/04	4/0,0440,04	×30.25	100,142,001	-7.00.7- -7.00.70	40,440,074	%C3 0	4 75%	40,142,001 40,510,411	%03.7	44 75%
	\$2,321,937 \$1 400 021	61 701 421	14 10%	\$1,500,164	14 10%	£1 787 079	10 04%	503%	\$1 787 072	10 94%	5.03%
Colored File	\$1.286.590	\$1.407.080	9/20	\$1.407.080	9.37%	\$1,611,344	25.24%	14.52%	\$1,611,344	25.24%	14.52%
Philadelphia. PA	\$4,124,036	\$5,109,496	23.90%	\$5,109,496	23.90%	\$5,281,414	28.06%	3.36%	\$5,281,414	28.06%	3.36%
Phoenix, AZ	\$1,096,350	\$1,231,872	12.36%	\$1,231,872	12.36%	\$1,349,782	23.12%	9.57%	\$1,349,782	23.12%	9.57%
Portland, OR	\$986,510	\$1,181,253	19.74%	\$1,181,253	19.74%	\$1,208,909	22.54%	2.34%	\$1,208,909	22.54%	2.34%
Riverside-San Bernardino, CA	\$1,485,035	\$2,178,229	46.68%	\$2,178,229	46.68%	\$2,183,323	47.02%	0.23%	\$2,183,323	47.02%	0.23%
Saint Louis, MO	\$1,137,857	\$1,280,146	12.50%	51,280,146	12.50%	\$1,507,783	32.51%	17.78%	51,507,783	32.51%	17.78%
Sen Antonio, TX	\$960,778	\$1,034,677	7,69%	\$1,034,677	7.68% 40.57%	\$1,308,031	36.14%	26.42%	\$1,308,031	36.14%	26.42%
San Dego, CA	\$2,001,910 \$10 126 679	\$3,421,00/ \$18 744 145	%00.67	\$17,692,178	.7 50%	\$18,744,145	200%	0.00%	\$17,692,178	.7.50%	%00.7- 0.00%
Santa Rosa-Petaluma, CA	\$574,580	\$688.710	19.86%	\$688,710	19.88%	\$633,245	10.21%	8.05%	\$633,245		8.05%
Seattle, WA	\$1,920,227	\$2,246,138	16.97%	\$2,246,138	16.97%	\$2,345,679	22.16%	4.43%	\$2,345,679		4.43%
Tampa-Saint Petersburg, FL	\$2,172,534	\$2,345,718	7.87%	\$2,345,718	7.97%	\$2,741,804	26.20%	16.89%	\$2,741,804		16.89%
Vineland, NJ	\$18,7818 \$19,000	\$193,938	-2.00%	\$192,098	2.52.7. 2.7.6.7.	\$214,115	%02'8 70'2'8	10.40%	\$214,115 66 180 001	8.20%	11.45%
Washington, UC	£1,051,594	£1,923,469	, V. C.	£1 814 480	7 50%	\$1 000 36R	%00.01	3000	\$1,882,914	4 01%	2,77%
Cacuas, PR	\$489.261	\$489.464	0.04%	\$489,464	0.04%	\$545,374	11.47%	11.42%	\$545,374	11.47%	11.42%
Ponce, PR	\$1,020,387	8699,979	-2.00%	\$943,858	.7.50%	\$999,979	-5.00%	%00'0	\$943,858	%09'.	0.00%
San Juan, PR	\$4,662,110	\$4,568,868	-2.00%	\$4,312,451	.7.60%	\$4,588,868	-2.00%	0.00%	\$4,520,920	3.03%	4.83%
Cleveland, OH	3	\$854,863	¥:	\$854,863	¥:	\$944,249	¥ :	10.46%	5944,249	¥ :	10.46%
Fort Worth, TX	8	\$815,550	۷: ۲:	\$815,550	¥:	\$929,662	ď S	13.99%	\$929,662	¥ :	13.99%
Hartford, CT	03.5	51,195,444	₹ Z	\$1,195,444	₹.	\$1,159,565	YY.	3.00%	\$1,159,565	WW	-3.00%
Middlesex, NJ	3 8	\$884,430	Z 2	\$884,430	4 4 2 2	\$865,584 \$1 067 678	4 4 2 2	5.25%	\$1.067.673	4 2 2 2	5.79% A 25%
Sacramento, CA	33	\$1,120,187	ž	\$1,120,187	¥	\$1,079,092	₹ Z	-3.67%	\$1,079,092	Z	3.67%
San Jose, CA	\$	\$1,293,747	¥	\$1,283,747	¥	\$1,097,797	₹Z	-15.15%	\$1,097,797	¥ Z	.15.15%
Total	\$174,685,000	\$189,704,491	8.60%	\$183,790,407	5.21%	\$192,942,463	10.45%	1.71%	\$187,989,510	7.62%	2.28%
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Enclosure 2 Ryan White CARE Act: Title II Funding Under Proposed S. 641 and a Caseload-Only Formula

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		Proposed	Percent	Proposed	Percent	Caseload-only	Percent	Percent	Caseload-only	Percent	Percent
States	FY 96	FY 1996		FV 2013	e Guerro	PT 1886	change	change from	FY 2000	change	change from
	affocation	aflocation		allocation			lew lew	S. 641	anocation	Irom current	proposed R 641
Alabama	\$1,349,942	\$2,280,474	68.93%	\$2,581,806	91.25%	\$2,445,679	81.17%		\$2.771.480	105.30%	7.35%
Adring	\$100,000	\$250,000		\$277,027	177.03%	\$250,000	150.00%	0.00%	\$250,000	150.00%	.9.76%
Arkenses	67630313	\$1,759,313		\$1,759,313	9.00.e	\$1,759,313	0.00%	0.00%	\$1,759,313	%00.0	0.00%
Cattornia	\$27,867,193	\$27,309,849	2.00%	\$25.777.154	.7.50%	\$1,316,628	74.84% 2.00%	7.05%	\$1,492,024	98.13%	11.15%
Colorado	\$1,980,699	\$1,941,085	L	\$1,032,147	7.50%	\$1,941,085	2.00%	%00.0	\$1.832.147	7.037	2000
Comectour	\$2,404,858	\$2,356,761	-2.00%	\$2,224,494	-7.50%	\$2,356,781	2.00%	0.00%	\$2,224,404	-7.50%	0.00%
District of Columbia	\$080,604 \$2 632 624	\$1,1/6,28/	28.6	51,331,716	127.41%	\$1,069,822	82.69%	.0.05%	\$1,212,339	107.02%	8.96%
Florida	\$17,780,752	\$17,425,137	200%	\$4,342,060	7.00%	\$2,481,874	7.88 7.88 7.88 7.88 7.88 7.88 7.88 7.88	8 8 8	\$2,342,585	-7.50%	0.00%
Georgia	54,731,696	24,731,696	L	24 731 606	7,000	27.731 808	7,000	0.00 V	8/8/36/2/18	3.06%	4.80%
Terret	\$499,350	\$1,230,129	_	\$1,392,673	176.90%	\$1,055,263	111.33%	-14.22%	\$1.195.840	139 48%	14.13%
2 -	\$138,867	\$250,000		\$266,767	92.10%	\$250,000	80.03%	0.00%	\$271,975	95,85%	1.95%
Infana	\$0,577,650 \$1,636,770	\$5,466,007	2.00%	\$5,159,326	-7.50%	\$5,466,007	-2.00%	200%	\$5,159,328	.7.50%	0.00%
	277 28U	\$4///,B33	200	20.00	104.20%	\$2,735,548	78.01%	1.31%	\$3,009,964	101.72%	-1.22%
Karaas	\$568.263	\$601.713	207.10	#040,/05 #783.443	X10.14	79200,267 4500,267	20.07%	4.75%	\$680,232	104.05%	4.85%
Kentucky	\$643,697	\$1,159,351	86.11%	\$1.312.643	103 01%	81 210 018	24.07.2 27.08%	4374	\$004,13/	*10.14	2.68%
Louisians	\$2,785,044	\$2,785,044	2000	13,005,581	11.15%	\$2.826.625	1.49%	7.07	\$3,571,608	15.02%	* * * * * * * * * * * * * * * * * * *
Meine	\$228,492	\$426,236	66.54%	\$482,557	111.10%	\$425,104	86.05%	0.27%	\$481,735	110.83%	0.17%
Menyerro	74,684,012	\$4,590,332	-2.00%	\$4,332,711	76097	\$4,500,332	-2.00%	7,00.0	\$4,332,711	7.50%	0.00%
Michigan	#2,7/6,0/7 #2,#75,943	\$3,/00,555 \$78,04		53,614,134	788	\$3,700,666	-2.00%	2000	\$3,492,871	-7.50%	3.36%
Mmesota	\$973.660	8054 070	6 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8	\$200 K34	7.0017	52,6/5,943	200%	200°	\$2,675,943	0.00%	5.22%
Mississippi	\$954.192	\$1,379,921		£1.562.25A	A3 734	8/0/4/2	2.00%	20.00%	4500,534	7.067	%00.0
	\$2,504,335	\$2,454,248	2.00%	\$2,316,510	7.60%		2000	7000	51,023,543	V E 65	16.72%
Montana	\$100,000	\$114,864		\$130,042	30.04%	\$118,812	18.81%	3778	\$134 630	767.	4000
Netraska	\$267,083	\$448,971	68.10%	\$508,296	90.31%	\$468,943	71.84%	2.22%	\$520,081	94.73%	23.2%
Neverte	5964,174	\$2,076,592	115.38%	\$2,350,983	143.83%	\$1,704,733	86.14%	-13.57%	\$2,033,819	110.94%	-13.49%
New Parent	20/0/10	250,000	42.24%	2550,000	42.24%	\$250,000	42.24%	%00.0	\$250,000	42.24%	%00.0
New Markey	120,000,000	9/8/818/94	× 45.00	\$6,916,976	% ************************************	\$6,779,654	-2.00%	%9 <u>5</u> '1.	88,507,720	-5.04%	4.61%
New York	\$20,003,044		_	///6184	×00.10	\$797,269	66.42%	-1.87%	\$903,477	88.59%	-1.77%
North Carolina	\$2,414,668	\$4,501.349	_	\$5,096,137	111.05%	\$28,511,183 \$4 558 482	×8.5.	0.00%	\$26,911,066	7.50%	%00.0
North Dakota	\$100,000			\$100,000	% 0000	\$100,000	7,000	7000	4,103,470	13.84%	1.32%
910	\$2,623,138		54.43%	\$4,586,208	74.84%	\$3,699,418	48.65%	3.74%	54.418.880	68.46%	3 65%
Odehome	51,050,786	\$1,631,377	55.25%	\$1,846,941	76.77%	\$1,736,140	65.22%	6.42%	\$1,967,420	87.23%	6.52%
Penneybania	\$6.177.510		2000	\$1,300,587	%00.0 %00.0	\$1,300,587	0.00%	0.00%	\$1,300,587	0.00%	%00.0
Phode Island	\$554,763			\$1.295.418	133.51%	\$1013.312	0.00% 80.66%	0.00%	\$5,266,283	1.71%	%96.99
South Carolina	\$2,679,771	\$4,102,177	63.08%	\$4,644,220	73.31%	\$4,251,142	58.64%	3.63%	C4 617 459	70.774	1 30%
South Dakota	\$100,000	\$100,000	0.00%	\$100,000	0.00%	\$100,000	%00.0	0.00%	\$100,000	%000	0.00%
Tave	7/8/048/14 410 424 414	\$3,170,622	71.69%	£3,589,801	94.07%	\$3,236,501	75.24%	2.07%	\$3,667,663	98.59%	2.17%
5	\$428.266	\$794.847	-2.00% 85.65%	589,888,114	7.50%	\$12,383,686	-2.00%	0.00%	\$11,688,683	-7.50%	0.00%
Vermont	\$103,727		750 171		760.171	\$705,437 \$980,000	70.38%	4.83.4 4.83.4	\$856,073	%88.66	4.84%
Vaginia	\$2,642,609			3	53.43%	\$3,622,788	37.00%	1 16%	\$250,000 \$4 105 300	141.02%	0.00% *36%
Washington	\$2,310,797				0.00%	\$2,310,797	%00.0	0.00%	\$2.310,797	%00 0	\$00.0 %00.0
West Virginia	\$184,768	\$307,719		\$348,380	68.65%	\$321,756	74.14%	4.56%	\$364,619	97.34%	4.66%
Wisconsm	21,063,650	1	4	**	92.40%	\$1,792,864	68.56%	-0.82%	\$2,031,701	91.01%	-0.72%
Gram	200.00		457.55	\$101,312	202.00	\$100,000 \$100,000	2000	%00.0	\$108,026	8.03%	6.63%
Puerto Rico	\$7,682,087	\$7.		57.1	7.03.7.	27 K28 445	36.04%	7.38%	\$7,845	170.32%	-7.30%
Virgin Islands	3	\$198,873		\$225,151	¥	\$184,188	NA.	7.38%	\$208,725	¥N	7.30%
Total	8174,766,600	\$189,689,274	0.64%	\$189,589,274	8.54×	\$189,689,274	1.64%	0.00%	\$189,689,274	8.54%	200.0

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